

**Briefing note
on the use of navigation seals for tracking transport in the EAEU**

Starting from 11 February 2026, the use of navigation seals to track transportation will be launched throughout the Eurasian Economic Union (EAEU) in accordance with the [Agreement of 19 April 2022](#). It applies to road and rail transportation of goods.

Tracking with the use of navigation seals is applied to transportation carried out on the territory of two or more EAEU member states (paragraph 2 of Article 2).

The use of customs escort simultaneously with the use of navigation seals is not allowed, except for cases of tracking transportation (paragraph 4 of Article 2):

- alcoholic products classified in commodity items [2203 00](#), [2204](#), [2205](#), [2206 00](#), [2207](#) and [2208](#) of the Unified Commodity Nomenclature of Foreign Economic Activity of the EAEU (hereinafter referred to as the EAEU HS Codes), tobacco, tobacco products classified in commodity items [2401](#), [2402](#) and [2403](#) of the EAEU HS Codes;
- goods subject to special economic measures applied by one or more EAEU member states;
- goods where the security amount for customs duties and taxes exceeds the equivalent of USD 500,000.

Goods subject to tracking in accordance with the Agreement (according to the Eurasian Economic Commission):

Stage	Goods Categories	Mode of transport	Direction of movement
<p>Stage 1 from 11.02.2026</p>	<p>Sanctioned Goods / Goods Subject to Special Economic Measures by One or More Member States</p> <p><i>(this information is collected, summarised and published by the EEC on its website):</i></p> <p>in the Republic of Belarus: lists with HS codes according to</p> <ul style="list-style-type: none"> - Resolution of the Council of Ministers of the Republic of Belarus dated 23.04.2021 No 240, - Resolution of the Council of Ministers of the Republic of Belarus dated 31.12.2025 No 808, <p>in the Russian Federation lists with HS codes according to</p> <ul style="list-style-type: none"> - Decree of the Government of the Russian Federation dated 25.10.2017 No 1292, - Decree of the Government of the Russian Federation dated 07.08.2014 No 778, - Decree of the Government of the Russian Federation dated 25.02.2021 No 253, - Decree of the Government of the Russian Federation dated 20.07.2023 No 1173, 	<p>Road and (or) railway</p>	<p>customs transit, export, mutual trade</p>

	<ul style="list-style-type: none"> - Decree of the Government of the Russian Federation dated 10.09.2016 No 897, - Decree of the Government of the Russian Federation dated 26.04.2022 No 758, - Decree of the Government of the Russian Federation dated 30.08.2025 No 1341, - Decree of the Government of the Russian Federation dated 29.12.2018 No 1716-83, - Decree of the Government of the Russian Federation dated 28.06.2021 No 1035, - Decree of the Government of the Russian Federation dated 16.12.2019 No 1685, - Decree of the Government of the Russian Federation dated 18.04.2019 No 460-25, - Decree of the Government of the Russian Federation dated 06.02.2021 No 123, - Decree of the Government of the Russian Federation dated 07.12.2022 No 2240 		
	<p>Selected excisable goods: alcoholic beverages; Tobacco and tobacco products <i>(alcoholic beverages classified in headings 2203 00, 2204, 2205, 2206 00, 2207 u 2208 HS Codes of the EAEU, tobacco, tobacco products classified in commodity items 2401, 2402 and 2403 of the HS Codes of the EAEU)</i></p>	Road and (or) railway	customs transit, export, mutual trade
	<p>Certain categories of goods (4303, 6101 – 6106, 6110, 6401 – 6405, 8517, 8519, 8521, 8525 – 8528 HS Codes of the EAEU): fur products; clothing (coats and other outerwear, suits, skirts, shorts, sweaters, pullovers, cardigans, vests); shoes (all types of shoes); equipment (telephones, sound recording and reproducing equipment, video recording and video reproducing equipment, video cameras, radar and rationalization equipment, monitors and projectors)</p>	Road	Customs transit
	<p>Nicotine-containing products, nicotine raw materials (2404, 2939 79 000 0, 2939 80 000 0 HS Codes of the EAEU)</p>	Road	Export
Stage 2 from 31.07.2026	Other categories of goods not covered by the first stage	Road	Customs transit
	Certain categories of goods: fur products;	Railway	Customs transit

	clothing (coats and other outerwear, suits, skirts, shorts, sweaters, pullovers, cardigans, vests); shoes (all types of shoes); equipment (telephones, sound recording and reproducing equipment, video recording and video reproducing equipment, video cameras, radar and rationalization equipment, monitors and projectors)		
	Other categories of goods determined by the EEC	Railway	depending on the initiatives of the parties
Stage 3 from 27.05.2027	Other categories of goods not covered by Stage 2	Railway	Customs transit

One navigation seal is used for each tracking object throughout its entire route across member states' territories to the delivery point in one member state or the export point from the EAEU customs territory (Article 8, paragraph 3).

The national operator of the relevant member state calculates the total tracking cost to destination – based on the transport scenario or EAEU entry point – which the carrier must pay in full.

Official websites of national operators of the EAEU member states and tariffs for their services:

- In Armenia: <https://www.armgps.com/>, *tariffs have not yet been officially published*,
In accordance with the EEC Directive dated 19.11.2025 No 41, the use of navigation seals in the performance of road transport of EAEU goods between Russia and Armenia within the framework of the experiment will be carried out in the period from 01.06.2026 to 30.11.2026 with the written consent of the states that are not members of the EAEU, through the territories of which such transportation will be carried out.
- in Belarus: <https://declarant.by/>, tariffs are approved [by the Resolution of the Council of Ministers of the Republic of Belarus of 7 March 2024 No 154 "On the Establishment of Tariffs for the Services of the National Operator"](#) as amended by the [Resolution of the Council of Ministers of the Republic of Belarus of 29 December 2025 No 782](#),
- in Kazakhstan: <https://istt.kz/>, tariffs have been approved by the [Order of the Chairman of the Aerospace Committee of the Ministry of Digital Development, Innovation and Aerospace Industry of the Republic of Kazakhstan No 547/HK dated 06 September 2024 "On Approval of Prices for Services for Tracking International Road Transportation Using Electronic Identifiers \(Navigation Seals\) Implemented by the National Operator of the Information System for Tracking International Road Transportation"](#),
- *NB. It is obvious that non-residents of Kazakhstan will face difficulties when interacting directly with the national operator, since creating new users and accounts in the Transit information system on the operator's website istransit.kz is possible only with an electronic digital signature (EDS).*
- *Although non-residents of Kazakhstan can obtain an EDS in the diplomatic missions of Kazakhstan, for this it is necessary to have an Individual Identification Number (IIN), which can be issued in public service centers (PSC) on the territory of Kazakhstan only upon personal application.*

- Although non-residents of Kazakhstan can obtain an EDS at Kazakh diplomatic missions, they must first have an Individual Identification Number (IIN), which public service centers (PSCs) issue only in person on Kazakh territory.
- An alternative mechanism for non-residents of Kazakhstan without an EDS allows consumers to submit applications (via email to transit@istt.kz) for creating a new user, booking transportation, imposing/removing navigation seals, and issuing invoices for payment. However, consumers cannot directly access or use the company profile in the Transit information system. Instead, the national operator will perform these actions independently based on the Power of Attorney.
- in Kyrgyzstan: <https://gti.kg/>, tariffs are approved [by the Order of the General Director of JSC "State Customs Infrastructure" dated 19 January 2026 No 16](#),
- in Russia: <https://crsp.ru/>, tariffs are approved [by the authorised national operator](#).

NB: The estimated cost for a round trip on the Kazakhstan-Russia-Belarus route may total around USD 650-700, excluding the financial impact of additional administrative burdens on carriers – such as registration in national operators' information systems, contract execution, data submission for each tracked shipment, advance payments to national operators, etc.

[EEC Council Decision No. 147 dated 12 December 2023](#) approves the list of goods (or categories), cases, and conditions exempting customs transit shipments from navigation seal tracking. This includes goods transported under the Customs convention on the international transport of goods under cover of TIR carnets, except those entering via the Belarusian section of the EAEU customs border and/or placed under customs transit in Belarus (clause 17).

However, this list of exceptions does not apply to:

- goods subject to special economic measures applied by one or more EAEU member states;
- goods transported together with tracked goods.
- alcoholic products with [2203 00](#), [2204](#), [2205](#), [2206 00](#), [2207](#) and [2208](#) EAEU HS codes, tobacco, tobacco products classified in [2401](#), [2402](#) and [2403](#) HS codes;
- alcoholic products with the EAEU HS codes [2203 00](#), [2204](#), [2205](#), [2206 00](#), [2207](#) and [2208](#) tobacco and tobacco products with [2401](#), [2402](#) и [2403](#) HS codes;
- goods with [4303](#), [6101](#) – [6106](#), [6110](#), [6401](#) – [6405](#), [8517](#), [8519](#), [8521](#), [8525](#) – [8528](#) of the EAEU HS codes;
- High consequence dangerous goods referred to in 1.10.3.1.2 and 1.10.3.1.3 of the list of high consequence dangerous goods (Annex A to the European Agreement concerning the International Carriage of Dangerous Goods by Road (ADR) of 30 September 1957) and in the list of high risk goods referred to in paragraph 1.10.3 of the Regulations for the Transport of Dangerous Goods (Annex 2 to the Agreement concerning International Goods Transport by Rail (SMGS) of 1 November 1951).

The list approved by EEC Council Decision No. 147 dated December 12, 2023, applies from the Agreement's on navigation seals implementation date (19 April 2022) for 6 months, is not extended, and requires revision.

Recommended actions to be taken by the carrier:

- Register in advance in national operators' information systems via their portals and create personal accounts;
- Use personal account functionality to conclude separate contracts with each national operator for tracking services.

- Prepare and submit in advance to the relevant national operator an application for navigation seal placement, including required data on the planned transport
- pay for the services of the national operator,
- Follow instructions from national operator staff and relevant state officials authorized to approve navigation seal use

NB.

[The Decision of the EEC Board dated 22 August 2023 No. 128 "On Certain Issues of the Use of Navigation Seals"](#) stipulates that the persons responsible for providing the tracking object with the required number of navigation seals are customers (users) of transportation tracking services using navigation seals: the consignor, freight forwarder, carrier, and consignee.

Thus, customers of tracking services transporting goods must ensure the presence of a navigation seal during such transportation through the territory of the EAEU.

- By the [Decision of the EEC Board dated 22 August 2023 No. 131 "On the determination of cases related to emergency situations that occurred on the route of tracking objects through the territories of the EAEU Member States"](#), the following situations are considered abnormal.
 - violation of the integrity of the sealing element;
 - violation of the integrity of the electronic unit housing;
 - deviation of transportation (by road) from the planned route points by more than 50 km;
 - malfunction of the navigation seal;
 - low charge level of the power supply;
 - non-receipt of messages with technological data from the navigation seal by the authorised operator (for Kazakhstan: once per hour; for Russia: once every 2 hours; for Belarus: once every 15 minutes).

In the event of an abnormal situation, the national operator will inform the competent authority, which may, depending on the circumstances, decide on additional control measures at the destination.

* * * * *

IMPORTANT.

In parallel with the Agreement on the Use of Navigation Seals in the EAEU, the following legislative acts will continue to be applied:

1. [Decree of the Supreme State Council of the Union State of 6 December 2024 No 7 "On Certain Measures to Counteract the Illegal Import of Goods into the Territory of the Union State"](#), according to which navigation seals must be used when importing the following goods by road into the territory of one of the member states of the Treaty on the Establishment of the Union State (i.e., Belarus or Russia) from the territory of a third state (a non-member of the EAEU):

- alcoholic beverages classified in commodity items [2203 00](#), [2204](#), [2205](#), [2206 00](#), [2207](#), [2208](#) of the HS Codes of the EAEU;

- tobacco, tobacco products, nicotine-containing products, nicotine raw materials classified in commodity items [2401](#), [2402](#), [2403](#), [2404](#) of the HS Codes of the EAEU;
- goods classified in commodity items [4303](#), [6101](#) – [6106](#), [6110](#), [6401](#) – [6405](#), [8517](#), [8519](#), [8521](#), [8525](#) – [8528](#) of the HS Codes of the EAEU;
- goods belonging to the category of dangerous goods in accordance with the legislation of the Republic of Belarus and placed under the customs procedure of customs transit in the Republic of Belarus.

Thus, for these categories of goods, navigation seals will also be used in the case of transportation through the territory of one state.

Such changes are provided for [by the Decree of the Supreme State Council of the Union State of 23 January 2026 No 3](#) "On Amendments to the Decree of the Supreme State Council of the Union State "On Certain Measures to Counteract the Illegal Import of Goods into the Territory of the Union State".

2. [Resolution of the Council of Ministers of the Republic of Belarus of 28 November 2025 No 688 "About use of navigation devices \(seals\)"](#), according to which navigation seals are mandatory:

- when importing goods into the Republic of Belarus from the territories of the Republic of Latvia, the Republic of Lithuania, or the Republic of Poland by road, as well as in relation to empty motor vehicles of international transportation registered in the European Union;
- when moving by road dangerous goods (cargoes) listed in Annex A to the European Agreement concerning the International Carriage of Dangerous Goods by Road (ADR) under the customs transit procedure (tables 1.10.3.1.2 and 1.10.3.1.3);
- in case of detection of vehicles specified in paragraphs two and three of part one of paragraph 1 [of the Resolution of the Council of Ministers of the Republic of Belarus of 31 October 2025 No 599 "On the application of a special restrictive measure"](#), moving in violation of the prohibition established in paragraph 1 of that resolution – with the exception of those identified on the Belarusian-Russian section of the State Border of the Republic of Belarus and departing from the territory of the Republic of Belarus through that section."

* * * * *

Disclaimer: *Although great care is exercised in the compilation of the data, information and tools (the "Content") available on IRU's website (the "Website"), IRU in no way guarantees the accuracy or completeness of any Content featured on the Website. The Content is provided "as is" with no expressed, implied nor legally implied warranty about its completeness, accuracy, reliability, suitability or availability. The Content is intended for general information and does not in any way constitute a legal recommendation or advice by IRU (if specific advice is needed, a suitably qualified professional should be consulted). It is users' responsibility for ensuring compliance with all applicable laws and regulations. IRU shall in no circumstance be liable for any loss or damage, including without limitation direct, indirect, special or consequential loss or damage, loss of business, loss of profits or opportunity, or third party losses, that may arise out of, or in connection with the use of the Website, or with any act or omission made in reliance on the Content.*

IRU also declines all liability for any direct or indirect damage that may result from an interruption of the Website, from the occurrence of bugs hindering navigation on the Website or access to any part of the Content, or from any other technical problem (including the possible presence of virus or other harmful elements).

IRU declines all liability regarding the content of third-party websites accessible from the Website or pointing to the Website by means of hypertext links. IRU does not exercise any control over the content of such external websites.

* * * * *

**List of regulatory legal acts of the EAEU
on the topic of using navigation seals:**

- [Agreement on the Use of Navigation Seals for tracking shipments in the Eurasian Economic Union dated 19 April 2022](#)
- [Decision of the EEC Board dated 20 February 2024 No. 12 "On procedures for the actions of national operators, authorised operators \(bodies\), and regulatory authorities involved in removing navigation seals en route \(during transportation\) through the territories of the Eurasian Economic Union member states without ceasing monitoring of the tracking object in the territories of the Eurasian Economic Union, and cases in which the navigation seal can be removed or replaced en route \(during transportation\) of the tracking object"](#)
- [Decision of the EEC Board dated 9 April 2024 No. 36 "On approval of the rules for the implementation of the general process 'Ensuring information interaction between authorised operators \(authorities\) of the member states of the Eurasian Economic Union when tracking shipments using navigation seals in the territories of two or more member states of the Eurasian Economic Union'"](#)
- [Decision of the EEC Board dated 28 March 2023 No. 40 "On the structure of the unique number of shipment of tracking objects carried out using navigation seals"](#)
- [Decision of the EEC Board dated 6 May 2024 No. 44 "On amendments to the rules for the implementation of the general process 'Ensuring the exchange of electronic documents and \(or\) information between the customs authorities of the member states of the Eurasian Economic Union in the process of controlling the transportation of goods in accordance with the customs procedure of customs transit'"](#)
- [Decision of the EEC Board dated 11 May 2023 No. 60 "On the form of the register of goods, the composition of information provided by the member states of the Eurasian Economic Union on goods in respect of which special economic measures are applied by the member states, and the procedure for submitting such information"](#)
- [Decision of the EEC Council dated 4 July 2023 No. 75 "On the requirements for navigation seals used in the transportation of goods across the territories of two or more member states of the Eurasian Economic Union"](#)
- [Decision of the EEC Board dated 11 July 2023 No. 91 "On amendments to the list of common processes within the framework of the Eurasian Economic Union"](#)
- [Decision of the Board of the EEC dated 11 July 2023 No. 97 "On the requirements for the organisation of storage of electronic documents and \(or\) information from documents contained in the navigation seal for the period of tracking a specific shipment"](#)
- [Decision of the EEC Council of 29 August 2023 No. 81 "On the composition of information from electronic documents and \(or\) information from documents that must contain a navigation seal for the period of tracking a specific shipment"](#)
- [Decision of the EEC Council dated 29 August 2023 No. 82 "On uniform measures to protect information contained in a navigation seal"](#)
- [Decision of the EEC Board dated 22 August 2023 No. 127 "On the procedure for actions by national operators, authorised operators \(bodies\) and regulatory authorities in the event of an emergency and \(or\) unauthorised actions during the tracking of the transportation of tracking objects across the territories of the member states of the Eurasian Economic Union using navigation seals"](#)

- [Decision of the EEC Board dated 22 August 2023 No. 128 "On some issues of the use of navigation seals"](#)
- [Decision of the EEC Board dated 22 August 2023 No. 129 "On the procedure for actions of regulatory authorities and national operators necessary to activate and deactivate the navigation seal, registered in the information system of the national operator of a member state of the Eurasian Economic Union other than the member state in whose territory tracking of the transportation of tracking objects begins"](#)
- [Decision of the EEC Board dated 22 August 2023 No. 130 "On the procedure for exchanging information on measures and forms of control taken during transportation between the regulatory authorities of the member states of the Eurasian Economic Union in respect of goods \(products\) transported through the territories of the member states using navigation seals"](#)
- [Decision of the EEC Board dated 22 August 2023 No. 131 "On the determination of cases classified as abnormal situations that occurred en route \(during transportation\) through the territories of the member states of the Eurasian Economic Union in respect of tracking objects"](#)
- [Decision of the EEC Board dated 14 September 2023 No. 138 "On information related to each tracked transportation of tracking objects across the territory of two or more member states of the Eurasian Economic Union using navigation seals and subject to accounting and storage in the information systems of national operators of the member states"](#)
- [Decision of the EEC Board dated 14 September 2023 No. 139 "On information interaction between authorised operators \(authorities\) of the member states of the Eurasian Economic Union when tracking shipments using navigation seals"](#)
- [Decision of the EEC Board dated 14 September 2023 No. 140 "On the structure and format of information from documents issued based on the results of customs control in respect of goods and vehicles of international transportation when goods are placed under the customs procedure of customs transit, placed in the navigation seal for the period of tracking a specific transportation"](#)
- [Decision of the EEC Board dated 14 September 2023 No. 141 "On the requirements for temporary integration technical solutions adopted by authorised operators \(bodies\) of the member states of the Eurasian Economic Union with the participation of national operators of the member states"](#)
- [Decision of the EEC Board dated 25 September 2023 No. 143 "On the structures and formats of information from electronic documents and \(or\) information from documents that must contain a navigation seal for the period of tracking a specific shipment"](#)
- [Decision of the EEC Council dated 12 December 2023 No. 147 "On the list of goods and \(or\) categories of goods, cases and \(or\) conditions when the transportation of goods in accordance with the customs procedure of customs transit is not subject to tracking using navigation seals"](#)
- [Decision of the EEC Council dated 12 December 2023 No. 154 "On the placement of information in the navigation seal during transportation of tracking objects across the territories of two or more member states of the Eurasian Economic Union"](#)
- [Decision of the EEC Board dated 21 November 2024 No. 162 "On technological documents regulating information interaction during the implementation of the common"](#)

process by means of the integrated information system of the Eurasian Economic Union 'Ensuring the exchange of electronic documents and (or) information between the customs authorities of the member states of the Eurasian Economic Union in the process of controlling the transportation of goods in accordance with the customs procedure of customs transit'

- Decision of the EEC Board dated 29 October 2019 No. 185 "On approval of the rules for the implementation of the general process 'Ensuring the exchange of electronic documents and (or) information between the customs authorities of the member states of the Eurasian Economic Union in the process of controlling the transportation of goods in accordance with the customs procedure of customs transit'"

* * * * *